STATE OF MINNESOTA
Department of Labor and Industry

In the Matter of Benjamin Peter Bernatsky,
individually and dba Benelle Construction

ADMINISTRATIVE ORDER
WITH PENALTY

I. ORDER

The Commissioner of the Minnesota Department of Labor and Industry
(“Commissioner”) issues this Order against Benjamin Peter Bernatsky, individually and dba
Benelle Construction (“Respondent”).

Pursuant to the terms of its February 15, 2015 Consent Cease and Desist Order with the
Commissioner, the STAY of penalty included in that Order is hereby LIFTED and the $3,000
monetary penalty agreed to therein is due and payable in full.

Pursuant to Minn. Stat. §§ 326B.082, subd. 11(b)(6) (2016) and 326B.083 (2016), the
Commissioner hereby assesses against Respondent an additional monetary penalty of $5,000.

Pursuant to Minn. Stat. §§ 181.723, subd. 7 and 8a; 326B.701, subd. 2(a) and (b);
326B.701, subd. 5(b)(1) and 326B.083 (2016), the Commissioner hereby assesses against
Respondent a monetary penalty of $2,000 which shall be forgiven if Respondent demonstrates to
the Commissioner by the 31st day after this Administrative Order is issued that Respondent has
corrected the violations cited in the “Conclusions of Law” section below.

The Commissioner also hereby orders Respondent to cease and desist from violating the
laws cited in the “Conclusions of Law” section below. Specifically, the Commissioner orders
Respondent to cease and desist from performing public or private sector commercial or
residential building construction or improvement services for which registration in the
Department’s Construction Contractor Registration Program (“Registration Program”) is
required under until compliance with Minn. Stat. §§ 181.723, subd. 7 and 8a; 326B.701, subd.
2(a) and (b); and 326B.701, subd. 5(b)(1) is achieved.

The Commissioner takes the above action based upon the following findings of fact and
conclusions of law:

II. FINDINGS OF FACT

1. Respondent was formerly licensed by the Minnesota Department of Labor and Industry
(“Department”) as a Residential Building Contractor, No. BC350543, which was issued
on September 27, 2002 and expired on March 31, 2009.

2. When Respondent applied for Department licensure, he provided a business address of
7305 Dressage Road, Brainerd, MN.

3. Respondent is not registered in the Registration Program.
4. On February 15, 2015, Respondent entered into a Consent Cease and Desist Order with the Department the terms of which include a $3,000 monetary penalty which was stayed on the condition that Respondent “engages in no future violation of this Consent Cease and Desist Order or any other Order of the Commissioner or any law or rule over which the Commissioner has authority.” A violation mandates that “the stay shall be lifted and the entire civil penalty shall be come due and payable” to the Commissioner. This action was taken based on evidence that Respondent had acted or held himself out as a residential building contractor without a valid license.

5. Respondent’s assumed name registration with the Minnesota Secretary of State is inactive as of the date of this Administrative Order and was limited to use of the assumed name “Benelle Construction” with Ben Bernatsky as the Nameholder at 7305 Dressage Drive, Brainerd, MN.

6. On January 30, 2017, the Department opened an investigation of Respondent based on information that indicated that Respondent may have engaged in violations of the statutes and rules governing workers in the construction industry.

7. In the course of its investigation, the Department learned that in 2014, 2015 and 2016, Respondent performed residential building construction and improvement services, for which registration in the Registration Program is required, as a subcontractor for Dean Radtke Remodeling & Construction.

8. On March 15, 2017, a Department investigator sent Respondent a subpoena duces tecum requiring the production of records and other information relating to Respondent’s contractors, subcontractors and employees. The subpoena required a response within 20 days and was mailed via first-class and certified mail.

9. On April 5, 2017, the certified mail was returned as it was “unclaimed” and the USPS was “unable to forward.” The first-class mail was not returned to the Department.

10. As of the date of this Administrative Order, Respondent has failed to respond.

III. CONCLUSIONS OF LAW

1. Respondent committed violations of applicable law. See Minn. Stat. § 326B.082, subd. 7 (2016).

2. Respondent performed residential building or improvement services without being licensed by the Department or registered in the Registration Program in violation of Minn. Stat. §§ 181.723, subd. 7 and 8a; 326B.701, subd. 2(a) and (b), subd. 5(b)(1) (2016).


IV. DETERMINATION OF PENALTY AMOUNT

In determining the amount of the penalty, the Commissioner considered: the extent of deviation from compliance; whether the violations were willful; the gravity of the violations; the number of violations; whether there is a history of past violations; whether Respondent gained economic benefit in not complying with the law; and other factors as justice may require. Because Respondents has a history of past violations, the Commissioner also considered: the similarity of the previous violations to the current violations; the time elapsed since the last violation; the number of previous violations; and the Respondent’s response to the most recent previous violation.

V. REQUEST FOR HEARING

Pursuant to Minn. Stat. § 326B.082, subd. 8 (2016), Respondent shall have 30 days after issuance of this Administrative Order to request a hearing. A request for hearing must be in writing and must be served on or faxed to the Commissioner at the following address or fax number by the deadline.

Minnesota Department of Labor and Industry
CCLD – Enforcement Services Unit
Attention: Charlie Durenberger
443 Lafayette Road North
St. Paul, MN 55155

Fax number: (651) 284-5746

The date on which a request for hearing is served by mail shall be the postmark date on the envelope in which the request for hearing is mailed. The request for hearing must specifically state the reasons for seeking review of the order or notice. If the request for hearing is served by fax it cannot exceed 15 pages in length and must be received no later than 4:30 p.m. central time on the last day permitted for serving a request. Respondent’s review rights are more thoroughly described in Minn. Stat. § 326B.082, subds. 4 and 8 (2016).

If the Respondent submits to the Commissioner a timely request for hearing, the Administrative Order shall be stayed unless otherwise ordered by a judge, and a contested case hearing will be conducted. The contested case procedures are set out in chapter 14 of Minnesota Statutes, the Rules of the Office of Administrative Hearings, Minn. Rules 1400.5010 to 1400.8400 (2015), and Minn. Stat. § 326B.082, subd. 8 (2016). These materials may be purchased from the Minnesota Book Store, telephone (651) 297-3000, and are also available at www.revisor.mn.gov.

VII. EFFECT OF FINAL ORDER

If Respondent does not request a hearing or Respondent’s request for a hearing is not served on or faxed to the Commissioner by the deadline specified in the “Request for Hearing” section of this Administrative Order, this Administrative Order shall become a final order of the
Commissioner and will not be subject to review by any court or agency. See Minn. Stat. § 326B.082, subd. 8 (2016).

The penalty imposed upon Respondent by this Administrative Order, other than the forgivable portion, is due and payable ten days after the date the Administrative Order becomes final. If the Commissioner determines that the violations were not corrected within the 31-day period for corrective action, then the forgivable portion of the penalty is due and payable 20 days after the Commissioner serves notice of this determination or on the date this Administrative Order becomes final, whichever is later. See Minn. Stat. § 326B.083, subd. 3 (2016).

When this Administrative Order becomes final, the Commissioner may file and enforce any unpaid portion of the penalty as a judgment in district court without further notice or additional proceedings. See Minn. Stat. §§ 16D.17 and 326B.083, subd. 2 (2016). Failure to pay a monetary penalty owed may result in the revocation, suspension, or denial of any or all licenses, permits, certificates, and registrations issued by the Commissioner. See Minn. Stat. § 326B.082, subd. 17 (2016). Also, pursuant to Minn. Stat. § 16D.13 (2016), Respondent is hereby notified that thirty (30) days after the date this Administrative Order becomes final, simple interest computed in accordance with Minn. Stat. § 16D.13, subd. 2 (2016) will begin to accrue on the unpaid portion of the penalty.

Dated: 8/8/17

KEN B. PETERSON
Commissioner

BY: CHARLIE DURENBERGER
Director of Licensing and Enforcement
Construction Codes and Licensing Division
Department of Labor and Industry
August 8, 2017

Benjamin Peter Bernatsky
Benelle Construction
7305 Dressage Drive
Brainerd, MN 56401

RE: Administrative Order with Penalty
Our Investigative File No. REG1701-00058/TWI

Dear Mr. Bernatsky:

As you know, the Minnesota Department of Labor and Industry, Construction Codes and Licensing Division, has received evidence that you company has engaged in violations of Minn. Stat. § 181.723 (2016). The Department has concluded its investigation into this matter. This letter is to inform you of the results of that investigation.

Enclosed is an Administrative Order we issued today by which you are ordered to pay a total monetary penalty of $10,000. The stay on your February 15, 2015 Consent Cease & Desist Order is lifted, so the entire $3,000 penalty is due and payable now. In addition, the enclosed Order imposes a monetary penalty of $7,000; however, $2,000 of that penalty will be forgiven if, within 30 days, you register or secure licensure for your company in accordance with the law. Go to www.dli.mn.gov/register to complete the required application.

As provided by Minnesota law and stated in the attached Order, you have the right to appeal this Order by requesting a hearing. A request for hearing must be made in writing as explained in the Order. In the event a hearing is requested, the hearing would be held before an Administrative Law Judge (“ALJ”) who, after hearing the evidence, would make a determination of whether or not violations have occurred. Please note that, if an ALJ finds that a hearing request was frivolous or made solely for the purposes of delay, the Department may add to the amount of the penalty the costs charged to the agency by the Office of Administrative Hearings for the hearing. If the ALJ finds that the violation occurred and the penalty is reasonable, the Order will become final and the civil penalty will become due and owing. Once the Order becomes final, the civil penalty will be reduced to a judgment in Ramsey County District Court and any other appropriate district court, and collection procedures will commence.

If you have any questions or concerns regarding this letter, or the enclosed Order, feel free to contact the undersigned investigator directly.

Sincerely,

Tammy Wilde
Senior Investigator
Construction Codes and Licensing Division
Tel: (651) 284-5106
E-mail: tammy.wilde@state.mn.us

Enclosure: Administrative Order
Equal Opportunity Employer

443 Lafayette Road N., St. Paul, MN 55155 • (651) 284-5005 • www.dli.mn.gov
STATE OF MINNESOTA  
DEPARTMENT OF LABOR AND INDUSTRY  
443 LAFAYETTE ROAD NORTH  
ST PAUL, MINNESOTA 55155

AFFIDAVIT OF SERVICE  
BY FIRST CLASS MAIL

Re: In the Matter of Benjamin Peter Bernatsky, individually  
and dba Benelle Construction

DLI File No. REG1701-00058/TW1

STATE OF MINNESOTA  )  
COUNTY OF RAMSEY  ) ss.

Tammy Wilde, being first duly sworn on oath, hereby deposes and says:

That in the city of St. Paul, County of Ramsey and State of Minnesota on the 8th day of August, 2017, she served the attached Administrative Order with Penalty by depositing it in the First Class Mail at the City of St. Paul, State of Minnesota a true and correct copy thereof, properly enveloped, with postage prepaid, and addressed to the business and individual named below at the most recent addresses on file with the Department of Labor and Industry:

Benjamin Peter Bernatsky  
Benelle Construction  
7305 Dressage Drive  
Brainerd, MN  56401

[Signature]

Tammy Wilde

Subscribed and sworn to before me  
this 8th day of August 2017

[Signature]

Notary Public